

General Assembly

Substitute Bill No. 357

February Session, 2012

____SB00357FIN___040412____

AN ACT CONCERNING VARIOUS STATUTES PERTAINING TO THE DEPARTMENT OF REVENUE SERVICES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsection (b) of section 12-15 of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (Effective July

(b) The commissioner may disclose (1) returns or return information

3 1, 2012):

4 5

6

7

8

10

11

12

13

14

- to (A) an authorized representative of another state agency or office, upon written request by the head of such agency or office, when required in the course of duty or when there is reasonable cause to believe that any state law is being violated, or (B) an authorized representative of an agency or office of the United States, upon written request by the head of such agency or office, when required in the course of duty or when there is reasonable cause to believe that any federal law is being violated, provided no such agency or office shall disclose such returns or return information, other than in a judicial or administrative proceeding to which such agency or office is a party pertaining to the enforcement of state or federal law, as the case may
- be, in a form which can be associated with, or otherwise identify, directly or indirectly, a particular taxpayer except that the names and
- directly or indirectly, a particular taxpayer except that the names and
- 18 addresses of jurors or potential jurors and the fact that the names were
- 19 derived from the list of taxpayers pursuant to chapter 884 may be

disclosed by the Judicial Branch; (2) returns or return information to the Auditors of Public Accounts, when required in the course of duty under chapter 23; (3) returns or return information to tax officers of another state or of a Canadian province or of a political subdivision of such other state or province or of the District of Columbia or to any officer of the United States Treasury Department or the United States Department of Health and Human Services, authorized for such purpose in accordance with an agreement between this state and such other state, province, political subdivision, the District of Columbia or department, respectively, when required in the administration of taxes imposed under the laws of such other state, province, political subdivision, the District of Columbia or the United States, respectively, and when a reciprocal arrangement exists; (4) returns or return information in any action, case or proceeding in any court of competent jurisdiction, when the commissioner or any other state department or agency is a party, and when such information is directly involved in such action, case or proceeding; (5) returns or return information to a taxpayer or its authorized representative, upon written request for a return filed by or return information on such taxpayer; (6) returns or return information to a successor, receiver, trustee, executor, administrator, assignee, guardian or guarantor of a taxpayer, when such person establishes, to the satisfaction of the commissioner, that such person has a material interest which will be affected by information contained in such returns or return information; (7) information to the assessor or an authorized representative of the chief executive officer of a Connecticut municipality, when the information disclosed is limited to (A) a list of real or personal property that is or may be subject to property taxes in such municipality, or (B) a list containing the name of each person who is issued any license, permit or certificate which is required, under the provisions of this title, to be conspicuously displayed and whose address is in such municipality; (8) real estate conveyance tax return information or controlling interest transfer tax return information to the town clerk or an authorized representative of the chief executive officer of a Connecticut municipality to which the information relates;

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

47

48

49

50

51

52

53

55 (9) estate tax returns and estate tax return information to the Probate 56 Court Administrator or to the court of probate for the district within 57 which a decedent resided at the date of the decedent's death, or within 58 which the commissioner contends that a decedent resided at the date 59 of the decedent's death or, if a decedent died a nonresident of this 60 state, in the court of probate for the district within which real estate or 61 tangible personal property of the decedent is situated, or within which 62 the commissioner contends that real estate or tangible personal 63 property of the decedent is situated; (10) returns or return information 64 to the (A) Secretary of the Office of Policy and Management for 65 purposes of subsection (b) of section 12-7a, and (B) Office of Fiscal 66 Analysis for purposes of, and subject to the provisions of, subdivision 67 (2) of subsection (f) of section 12-7b; (11) return information to the Jury 68 Administrator, when the information disclosed is limited to the names, 69 addresses, federal Social Security numbers and dates of birth, if 70 available, of residents of this state, as defined in subdivision (1) of 71 subsection (a) of section 12-701; (12) pursuant to regulations adopted 72 by the commissioner, returns or return information to any person to 73 the extent necessary in connection with the processing, storage, 74 transmission or reproduction of such returns or return information, 75 and the programming, maintenance, repair, testing or procurement of 76 equipment, or the providing of other services, for purposes of tax 77 administration; (13) without written request and unless the 78 commissioner determines that disclosure would identify a confidential 79 informant or seriously impair a civil or criminal tax investigation, 80 returns and return information which may constitute evidence of a 81 violation of any civil or criminal law of this state or the United States to 82 the extent necessary to apprise the head of such agency or office 83 charged with the responsibility of enforcing such law, in which event 84 the head of such agency or office may disclose such return information 85 to officers and employees of such agency or office to the extent 86 necessary to enforce such law; (14) names and addresses of operators, 87 as defined in section 12-407, to tourism districts, as defined in section 88 10-397; (15) names of each licensed dealer, as defined in section 12-285, 89 and the location of the premises covered by the dealer's license; (16) to

90 a tobacco product manufacturer that places funds into escrow 91 pursuant to the provisions of subsection (a) of section 4-28i, return 92 information of a distributor licensed under the provisions of chapter 93 214 or chapter 214a, provided the information disclosed is limited to 94 information relating to such manufacturer's sales to consumers within 95 this state, whether directly or through a distributor, dealer or similar 96 intermediary or intermediaries, of cigarettes, as defined in section 4-97 28h, and further provided there is reasonable cause to believe that such 98 manufacturer is not in compliance with section 4-28i; (17) returns, 99 which shall not include a copy of the return filed with the 100 commissioner, or return information for purposes of section 12-217z; 101 [and] (18) returns or return information to the State Elections 102 Enforcement Commission, upon written request by said commission, 103 when necessary to investigate suspected violations of state election 104 laws; and (19) returns or return information for purposes of, and 105 subject to the conditions of, subsection (e) of section 5-240, as amended 106 by this act.

- Sec. 2. Section 5-240 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2012*):
 - (a) An appointing authority, subject to any regulations issued by the Secretary of the Office of Policy and Management, may reprimand or warn an employee in the classified service under the appointing authority's jurisdiction or suspend such an employee without pay or with reduced pay for an aggregate period not exceeding sixty calendar days in any calendar year. For any employee not included in any collective bargaining unit of state employees, any written reprimand or warning shall be included in the employee's personnel file and, if not merged in the next service rating, shall be expunged after twelve months from the date of reprimand or warning. Any such written reprimand or warning may be reviewed in accordance with the procedures established in subsections (h) and (i) of section 5-202.
 - (b) An appointing authority, subject to any regulations issued by the Secretary of the Office of Policy and Management, may demote an

109

110111

112

113

114115

116

117

118

119

120

121

123 employee in the classified service under the appointing authority's 124 jurisdiction from a position in any given class or grade to a position in 125 a lower class or grade. The appointing authority shall give the 126 Secretary of the Office of Policy and Management or the secretary's 127 designated representative written notice of the authority's intention to 128 effect any such demotion not less than two weeks before the date it is 129 intended to become effective. The Secretary of the Office of Policy and 130 Management may transfer such an employee whose record is 131 otherwise satisfactory to a position under the jurisdiction of another 132 appointing authority, with the approval of such other appointing 133 authority.

(c) An appointing authority may dismiss any employee in the classified service when the authority considers the good of the service will be served thereby. A permanent employee shall be given written notice of such dismissal at least two weeks in advance of the employee's dismissal, except as hereinafter provided, and a copy of the same shall be filed with the Secretary of the Office of Policy and Management or the secretary's designated representative. Such notice shall set forth the reasons for dismissal in sufficient detail to indicate whether the employee was discharged for misconduct, incompetence or other reasons relating to the effective performance of the employee's duties and shall be prepared in such form and given in such manner as the Secretary of the Office of Policy and Management prescribes. The Secretary of the Office of Policy and Management may provide by regulation for the waiving of advance notice in cases of serious misconduct by an employee affecting the public, the welfare, health or safety of patients, inmates or state employees or the protection of state property. Such regulation shall provide for written notice to a permanent employee who has attained permanent status and shall not preclude whatever rights any employee may have to appeal. The name of any such employee dismissed for incompetence or other reasons relating to the effective performance of the employee's duties shall be immediately removed from the eligible list in the office of the Commissioner of Administrative Services. No appointing authority

134

135

136

137

138

139

140

141

142

143

144

145

146

147

148

149

150

151

152

153

154

155

- shall pay any dismissed employee notice period pay or any other separation pay at a rate that exceeds the dismissed employee's rate of
- 159 compensation, at the time of dismissal, for two weeks, or the amount
- 160 of notice period provided for in an applicable collective bargaining
- agreement.
- 162 (d) An appointing authority, subject to any regulations issued by the 163 Secretary of the Office of Policy and Management, may lay off any 164 employee in the classified service as provided in section 5-241.
- (e) (1) As provided in subsection (b) of section 12-15, as amended by 165 166 this act, the Commissioner of Revenue Services may, subject to such 167 terms and conditions as said commissioner may prescribe, disclose 168 return or return information, as defined in said section 12-15, in 169 connection with a personnel proceeding, including any administrative 170 or judicial proceedings related thereto, involving an employee or 171 former employee of the Department of Revenue Services, if said 172 commissioner determines that such information is relevant and 173 material to such proceeding. Return and return information disclosed 174 under this subsection shall be used only for purposes of and to the 175 extent necessary in such proceeding and shall not be further disclosed 176 by any person involved in such proceeding.
- 177 (2) Any person who violates any provision of this subsection shall
 178 be fined not more than one thousand dollars or imprisoned not more
 179 than one year, or both.
- Sec. 3. Section 12-3a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2012*):
- (a) There is created a Penalty Review Committee which shall consist of the State Comptroller or an employee of the office of the State Comptroller designated by said Comptroller, the Secretary of the Office of Policy and Management or an employee of the Office of Policy and Management designated by said secretary and the Commissioner of Revenue Services or an employee of the Department of Revenue Services designated by said commissioner. Said committee

- 189 shall meet monthly or as often as necessary to approve any waiver of 190 penalty, where such waiver is in excess of one thousand dollars, which 191 the Commissioner of Revenue Services [, or the Commissioner of 192 Consumer Protection, is authorized to waive in accordance with this 193 title, [which is in excess of five hundred dollars] or which the 194 Commissioner of Consumer Protection is authorized to waive in 195 accordance with chapter 226. A majority vote of the committee shall be 196 required for approval of such waiver.
 - (b) An itemized statement of all waivers approved under this section shall be available to the public for inspection by any person.
 - (c) The Penalty Review Committee created pursuant to subsection (a) of this section shall adopt regulations in accordance with chapter 54 establishing guidelines for the waiver of any penalty, where such waiver is in excess of [five hundred] one thousand dollars.
 - (d) Any person aggrieved by the action of the Penalty Review Committee may, within one month after notice of such action is delivered or mailed to such person, appeal therefrom to the superior court for the judicial district of New Britain, which shall be accompanied by a citation to the members of said committee to appear before said court. Such citation shall be signed by the same authority, and such appeal shall be returnable at the same time and served and returned in the same manner as is required in case of a summons in a civil action. The authority issuing the citation shall take from the appellant a bond or recognizance to the state of Connecticut with surety to prosecute the appeal to effect and to comply with the orders and decrees of the court in the premises. Such appeals shall be preferred cases, to be heard, unless cause appears to the contrary, at the first session, by the court or by a committee appointed by it. Said court may grant such relief as may be equitable. If the appeal is without probable cause, the court may tax double or triple costs, as the case demands; and, upon all such appeals which may be denied, costs may be taxed against the appellant at the discretion of the court, but no costs shall be taxed against the state.

197

198

199

200

201

202

203

204

205

206

207

208

209

210

211

212

213

214

215

216

217

218

219

220

- 222 Sec. 4. Subsection (a) of section 12-285b of the general statutes is 223 repealed and the following is substituted in lieu thereof (Effective from 224 passage):
- 225 (a) (1) Every tobacco product manufacturer, as defined in section 4-226 28h, selling cigarettes to consumers within this state, whether directly 227 or through a distributor, dealer, or similar intermediary or 228 intermediaries, shall secure a cigarette manufacturer's license from the 229 Commissioner of Revenue Services. Such license shall be renewable 230 annually. The annual fee for a cigarette manufacturer's license shall be 231 five thousand two hundred fifty dollars. The commissioner shall not 232 include or retain in the directory of tobacco product manufacturers 233 developed and maintained in accordance with section 4-28m the name 234 or brand families of any tobacco product manufacturer that has failed 235 to secure and retain a cigarette manufacturer's license in accordance with this section. 236
- 237 (2) Every person owning, leasing, possessing, controlling, operating 238 or otherwise using any cigarette rolling machine, as described in 239 subdivision (3) of this subsection, at such person's retail establishment 240 or commercial premises in this state, or permitting or allowing the 241 operation or use at such person's retail establishment or commercial 242 premises in this state of any such cigarette rolling machine, shall be 243 deemed to be a tobacco product manufacturer, as defined in section 4-244 28h, and shall be required to secure and retain a cigarette 245 manufacturer's license in accordance with this section.
- 246 (3) Any machine at a retail establishment or commercial premises 247 that enables a person to process, at such establishment or premises, 248 tobacco or any product that is made or derived from tobacco into a roll 249 or tube shall be deemed a cigarette rolling machine.
- (4) Any cigarette dealer's license or cigarette distributor's license 250 issued under the provisions of this chapter, and any tobacco products distributor's license issued under the provisions of chapter 214a, to any 252 253 person described in subdivision (2) of this subsection shall, if such

- person has not secured and does not retain a cigarette manufacturer's license in accordance with this section, be subject to suspension or revocation in accordance with section 12-295. Any such person's failure
- 257 <u>to secure and retain a cigarette manufacturer's license in accordance</u>
- with this section shall also be deemed to be a failure to comply with
- 259 the provisions of chapter 219 and the seller's permit of any such person
- 260 <u>shall also be subject to suspension or revocation in accordance with</u>
- 261 section 12-409.

266

267

268

269

270

271

272

273

274

275

276

277

278

279

280

281

282

283

284

- Sec. 5. Subsection (b) of section 38a-91nn of the 2012 supplement to
- 263 the general statutes, as amended by section 66 of public act 11-1 of the
- October special session, is repealed and the following is substituted in
- lieu thereof (*Effective July 1, 2012*):
 - (b) Each captive insurance company shall pay to the Commissioner of Revenue Services, [in the month of March] on or before March first of each year, a tax at the rate of (1) two hundred fourteen thousandths of one per cent on the first twenty million dollars, (2) one hundred forty-three thousandths of one per cent on the next twenty million dollars, (3) forty-eight thousandths of one per cent on the next twenty million dollars, and (4) twenty-four thousandths of one per cent on each dollar thereafter, on assumed reinsurance premiums collected or contracted for on policies or contracts of insurance written by the captive insurance company during the year ending December thirtyfirst next preceding, provided no tax under this subsection shall apply to premiums for risks or portions of risks that are subject to taxation on a direct basis pursuant to subsection (a) of this section. No tax under this subsection shall be payable in connection with the receipt of assets in exchange for the assumption by a captive insurance company of loss reserves and other liabilities of another insurer under common ownership and control, if such transaction is part of a plan to discontinue the operations of such other insurer and if the intent of the parties to such transaction is to renew or maintain such business with the captive insurance company.

Sec. 6. Subsection (d) of section 38a-91nn of the 2012 supplement to

the general statutes, as amended by section 66 of public act 11-1 of the October special session, is repealed and the following is substituted in lieu thereof (*Effective July 1, 2012, and applicable to calendar years commencing on or after January 1, 2012*):

(d) The provisions of sections 12-204, [12-204d,] 12-204c to 12-204g, inclusive, and 12-205 to 12-208, inclusive, shall apply to the provisions of sections 38a-91aa to 38a-91tt, inclusive, as amended by this act, in the same manner and with the same force and effect as if the language of said sections 12-204, [12-204d,] 12-204c to 12-204g, inclusive, and 12-205 to 12-208, inclusive, had been incorporated in full into this section and had expressly referred to the tax due under this section, except to the extent that any such language is inconsistent with a provision of said sections 38a-91aa to 38a-91tt, inclusive, as amended by this act.

| This act shall take effect as follows and shall amend the following sections: | | |
|---|---|-------------|
| Section 1 | July 1, 2012 | 12-15(b) |
| Sec. 2 | July 1, 2012 | 5-240 |
| Sec. 3 | July 1, 2012 | 12-3a |
| Sec. 4 | from passage | 12-285b(a) |
| Sec. 5 | July 1, 2012 | 38a-91nn(b) |
| Sec. 6 | July 1, 2012, and | 38a-91nn(d) |
| | applicable to calendar years | |
| | commencing on or after January 1, 2012 | |

FIN Joint Favorable Subst.

LCO